

Coordination of Services (COS) for court-involved youth Juvenile Justice

Benefit-cost estimates updated December 2019. Literature review updated February 2019.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our [Technical Documentation](#).

Program Description: The Washington State Coordination of Services (COS) program is a 12-hour seminar intended for youth and their parents in a small group setting in the community. The goals of COS are to prevent further criminal justice system involvement and to achieve a positive pro-social future for participating youth. The program, spread across two or three days, offers interactive lessons that educate youth and parents in adolescent development, positive relationship building, decision-making, boundaries, accountability, communication, conflict resolution, and community connections. The program details the consequences of continued delinquent behavior, stimulates goal setting, reviews the strengths of the youth and family, and connects youth and parents to resources that are available in the community.

Youth in this program are court involved and classified as low risk per the risk assessment administered by the juvenile courts. In the studies in our analysis that reported demographic information, 23% of participants were youth of color and 31% were female.

Benefit-Cost Summary Statistics Per Participant

Benefits to:

Taxpayers	\$1,466	Benefit to cost ratio	\$11.51
Participants	\$562	Benefits minus costs	\$4,638
Others	\$2,679	Chance the program will produce	
Indirect	\$373	benefits greater than the costs	95 %
Total benefits	\$5,079		
Net program cost	(\$441)		
Benefits minus cost	\$4,638		

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2018). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our [Technical Documentation](#).

Meta-Analysis of Program Effects

Outcomes measured	Treatment age	No. of effect sizes	Treatment N	Adjusted effect sizes and standard errors used in the benefit-cost analysis						Unadjusted effect size (random effects model)	
				First time ES is estimated			Second time ES is estimated				
				ES	SE	Age	ES	SE	Age	ES	p-value
Crime	16	2	870	-0.143	0.076	17	-0.143	0.076	25	-0.143	0.058

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our [Technical Documentation](#).

Detailed Monetary Benefit Estimates Per Participant

Affected outcome:	Resulting benefits: ¹	Benefits accrue to:				
		Taxpayers	Participants	Others ²	Indirect ³	Total
Crime	Criminal justice system	\$1,249	\$0	\$2,344	\$624	\$4,217
Crime	Labor market earnings associated with high school graduation	\$279	\$656	\$363	\$0	\$1,299
Crime	Costs of higher education	(\$62)	(\$94)	(\$28)	(\$31)	(\$216)
Program cost	Adjustment for deadweight cost of program	\$0	\$0	\$0	(\$221)	(\$221)
Totals		\$1,466	\$562	\$2,679	\$373	\$5,079

¹In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

²"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.

³"Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

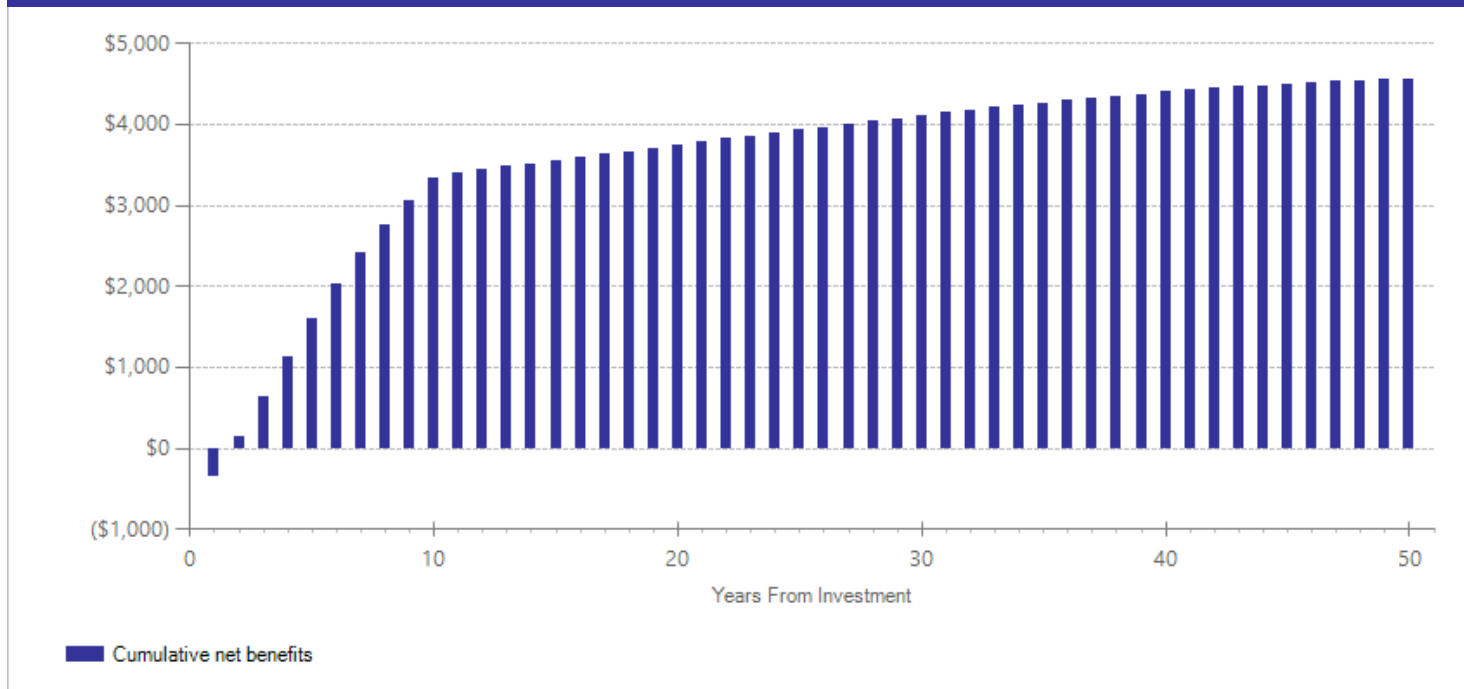
Detailed Annual Cost Estimates Per Participant

	Annual cost	Year dollars	Summary	
Program costs	\$419	2016	Present value of net program costs (in 2018 dollars)	(\$441)
Comparison costs	\$0	2016	Cost range (+ or -)	10 %

The per-participant cost estimate is the cost of providing Coordination of Services (COS), as implemented in the studies included in this analysis. We use the cost provided by C. Redman (personal communication, Washington State Juvenile Rehabilitation, April 16, 2019) that assumes youth participate in the average length of the program (a 12-hour seminar). This cost reflects estimates from Barnoski, R. (2009). Providing evidence-based programs with fidelity in Washington State juvenile courts: Cost analysis (Doc. No. 09-12-1201). Olympia: Washington State Institute for Public Policy.

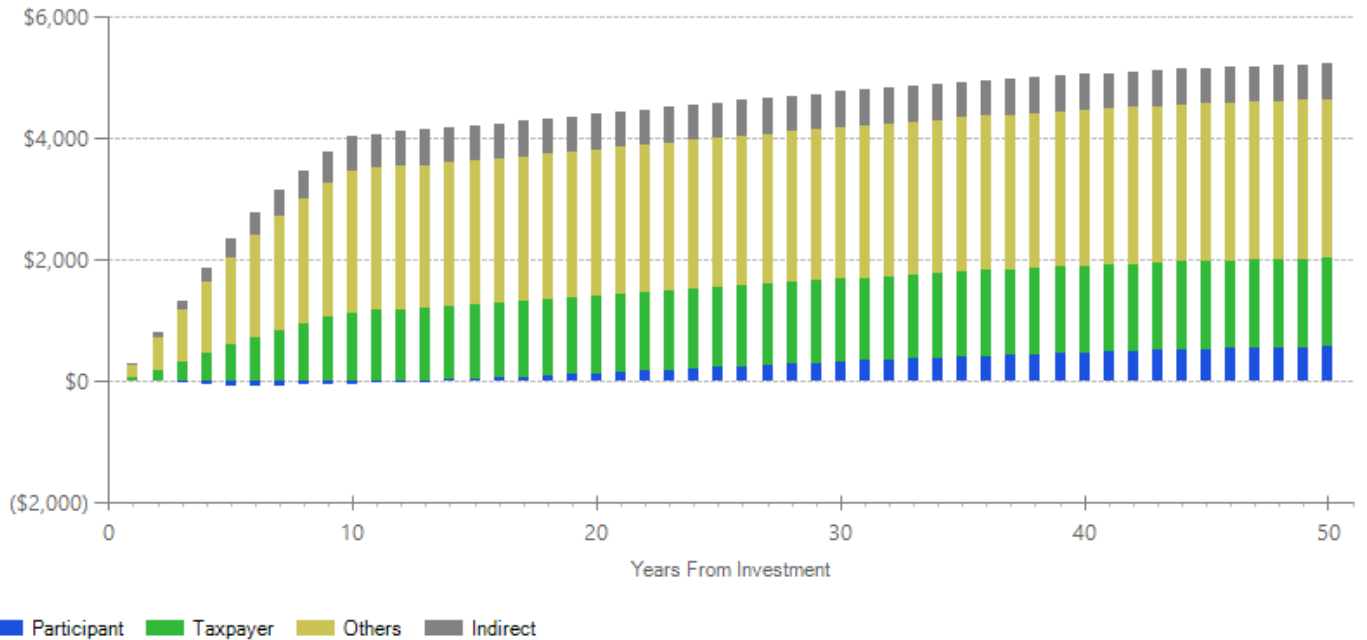
The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment or treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our [Technical Documentation](#).

Benefits Minus Costs Over Time (Cumulative Discounted Dollars)



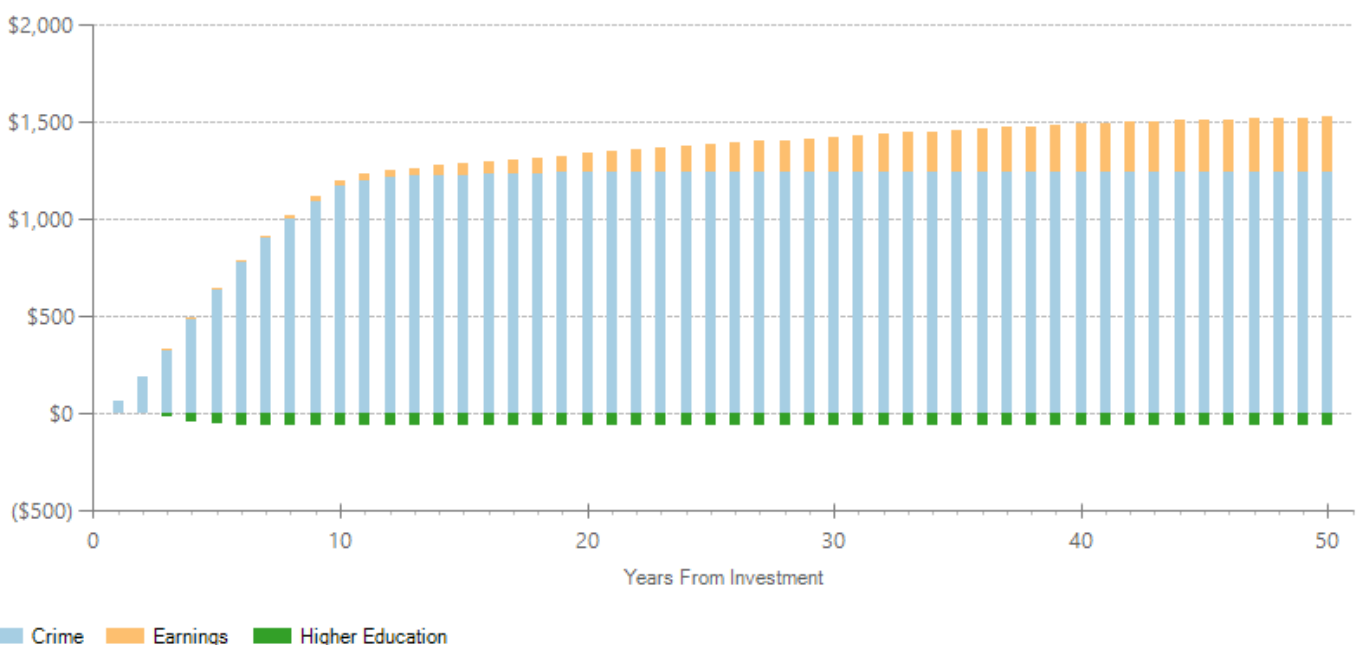
The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.

Benefits by Perspective Over Time (Cumulative Discounted Dollars)



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.

Taxpayer Benefits by Source of Value Over Time (Cumulative Discounted Dollars)



The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

Citations Used in the Meta-Analysis

- Barnoski, R. (2004). *Outcome evaluation of Washington State's research-based programs for juvenile offenders* (Document No. 04-01-1201). Olympia: Washington State Institute for Public Policy.
- Fumia, D., Drake, E., & He, L. (2015). *Washington's Coordination of Services program for juvenile offenders: Outcome evaluation and benefit-cost analysis* (Doc. No. 15-09-1901). Olympia: Washington State Institute for Public Policy.

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