

## Washington State Institute for Public Policy

Benefit-Cost Results

## Electronic monitoring (parole) Adult Criminal Justice

Benefit-cost estimates updated December 2023. Literature review updated December 2014.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our Technical Documentation.

Program Description: Electronic monitoring involves the use of either radio frequency or Global Positioning System (GPS) devices to monitor the location of an individual. Electronic monitoring is used to enforce requirements that an individual remain at home except for approved activities such as work, school, or treatment. It may be used in lieu of, or in addition to, confinement and depends on the individual's sentence.

This meta-analysis includes studies on individuals who were on parole with electronic monitoring. They were compared to similar individuals who received intensive supervision, parole, or continuation of sentence without electronic monitoring.

Benefit-Cost Summary Statistics Per Participant							
Benefits to:							
Taxpayers	\$2,405	Benefit to cost ratio	n/a				
Participants	\$0	Benefits minus costs	\$11,062				
Others	\$5,440	Chance the program will produce					
Indirect	\$1,874	benefits greater than the costs	100%				
Total benefits	\$9,720						
Net program cost	\$1,343						
Benefits minus cost	\$11,062						

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2022). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our Technical Documentation.

Meta-Analysis of Program Effects												
Outcomes measured	Outcomes measured  Treatment age eff siz				Adjusted effect sizes and stan benefit-cost a						Unadjusted effect size (random effects model)	
				ES	SE	Age	ES	SE	Age	ES	p-value	
Crime	34	8	11777	-0.069	0.022	36	-0.069	0.022	46	-0.150	0.001	

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our Technical Documentation.

Detailed Monetary Benefit Estimates Per Participant									
Affected outcome:	Resulting benefits:1	Benefits accrue to:							
		Taxpayers	Participants	Others <sup>2</sup>	Indirect <sup>3</sup>	Total			
Crime	Criminal justice system	\$2,405	\$0	\$5,440	\$1,203	\$9,048			
Program cost	Adjustment for deadweight cost of program	\$0	\$0	\$0	\$671	\$671			
Totals		\$2,405	\$0	\$5,440	\$1,874	\$9,720			

<sup>&</sup>lt;sup>1</sup>In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

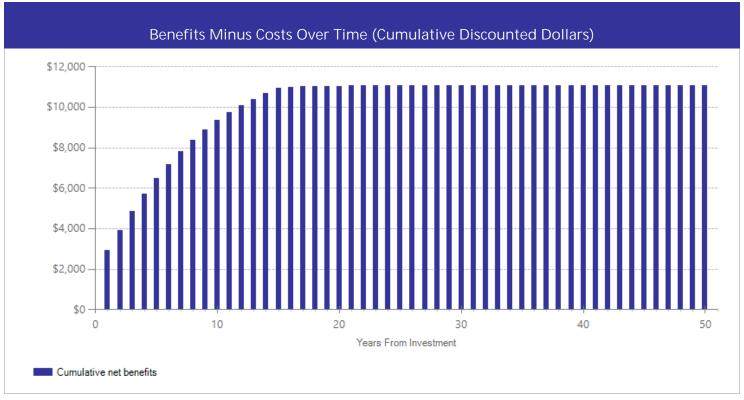
<sup>3&</sup>quot;Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

Detailed Annual Cost Estimates Per Participant								
	Annual cost	Year dollars	Summary					
Program costs Comparison costs	\$377 \$1,405	2009 2009	Present value of net program costs (in 2022 dollars) Cost range (+ or -)	\$1,343 10%				

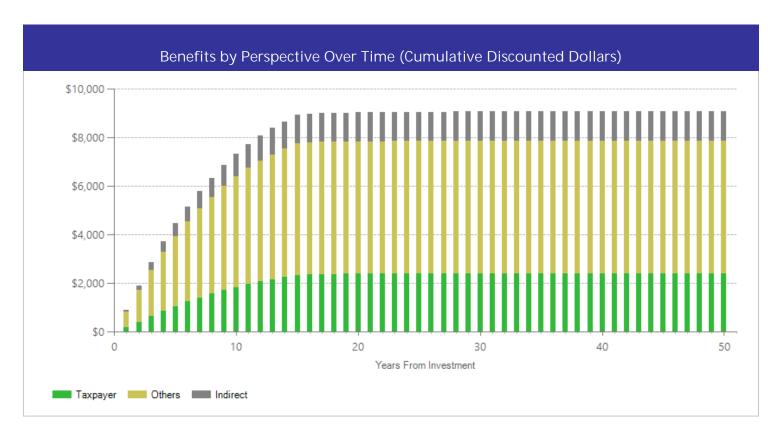
Electronic monitoring costs per day were provided by the Department of Corrections. The Washington State Institute for Public Policy calculated the total cost per participant assuming 30 days on electronic monitoring in lieu of 30 days in confinement (average daily cost for jail and prison).

The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our Technical Documentation.

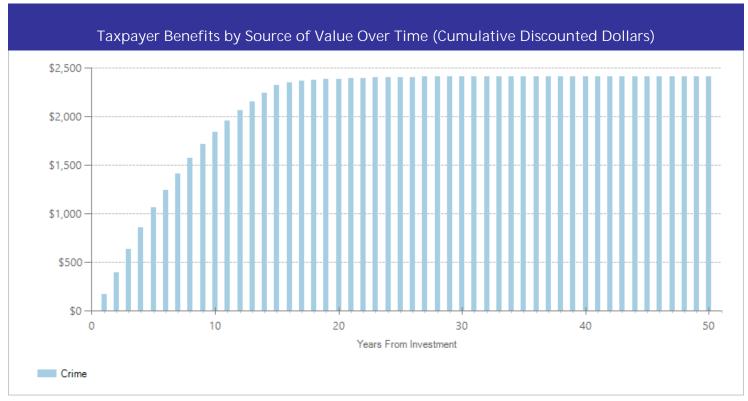
<sup>&</sup>lt;sup>2</sup>"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.



The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.



The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

## Citations Used in the Meta-Analysis

- Bales, W., Mann, K., Blomberg, T., Gaes, G., Barrick, K., Dhungana, K., & McManus, B. (2010). A quantitative and qualitative assessment of electronic monitoring. Tallahassee: Florida State University, College of Criminology and Criminal Justice, Center for Criminology and Public Policy Research.
- Dodgson, K., Goodwin, P., Howard, P., Llewellyn-Thomas, S., Mortimer, E., Russell, N., & Weiner, M. (2001). *Electronic monitoring of released prisoners: An evaluation of the Home Detention curfew Scheme* (Home Office Research Study 222). London: Home Office; Research, Development and Statistics Directorate.
- Finn, M.A., & Muirhead-Steves, S. (2002). The effectiveness of electronic monitoring with violent male parolees. Justice Quarterly, 19 (2), 293-312.
- Gies, S.V., Gainey, R., Cohen, M.I., Healy, E., Duplantier, D., Yeide, M., Bekelman, A., ... (2012). Monitoring High-Risk Sex Offenders with GPS Technology: An Evaluation of the California Supervision Program, Final Report. United States.
- Gies, S.V., Gainey, R., Cohen, M.I., Healy, E., Yeide, M., Bekelman, A., & Bobnis, A. (2013). *Monitoring High-Risk Gang Offenders with GPS Technology: An Evaluation of the California Supervision Program Final Report.* United States of America.
- Marklund, F., & Holmberg, S. (2009). Effects of early release from prison using electronic tagging in Sweden. *Journal of Experimental Criminology, 5* (1), 41-61
- Turner, S., & Jannetta, J. (with Hess, J., Myers, R., Shah, R., Werth, R. & Whitby, A.). (2007). *Implementation and early outcomes for the San Diego High Risk Sex Offender (HRSO) GPS pilot program* (Working Paper). Irvine: University of California, Irvine; Center for Evidence-Based Corrections.

For further information, contact: (360) 664-9800, institute@wsipp.wa.gov

Printed on 03-21-2024



## Washington State Institute for Public Policy

The Washington State Legislature created the Washington State Institute for Public Policy in 1983. A Board of Directors-representing the legislature, the governor, and public universities-governs WSIPP and guides the development of all activities. WSIPP's mission is to carry out practical research, at legislative direction, on issues of importance to Washington State.