

# Washington State Institute for Public Policy

Benefit-Cost Results

## Early Start (New Zealand)

Public Health & Prevention: Home- or Family-based

Benefit-cost estimates updated December 2023. Literature review updated June 2017.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our Technical Documentation.

Program Description: Early Start (www.earlystart.co.nz) is a home visiting program developed and implemented in New Zealand. Early Start aims to reduce child maltreatment and promote positive parent-child relationships. At-risk families are identified and enrolled shortly after the birth of a child. The intervention involves home visits by trained professionals (either nurses or social workers) who provide case management and information on parenting and child development. Participants receive weekly, biweekly, or monthly home visits, depending on their level of risk. In the included study, participants typically received Early Start services for 24 months.

Benefit-Cost Summary Statistics Per Participant						
Benefits to:						
Taxpayers	(\$56)	Benefit to cost ratio	(\$0.40)			
Participants	\$284	Benefits minus costs	(\$5,816)			
Others	\$243	Chance the program will produce				
Indirect	(\$2,132)	benefits greater than the costs	5%			
Total benefits	(\$1,662)					
Net program cost	(\$4,154)					
Benefits minus cost	(\$5,816)					

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2022). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our Technical Documentation.

Meta-Analysis of Program Effects												
Outcomes measured		Primary or secondary	No. of effect sizes	Treatment N	Adjusted effect sizes and standard errors used in the benefit-cost analysis					Unadjusted effect size (random effects		
		participant			First time ES is estimated		Second time ES is estimated			model)		
					ES	SE	Age	ES	SE	Age	ES	p-value
Public assistance	25	Primary	1	184	0.024	0.137	28	0.024	0.137	28	0.066	0.623
Externalizing behavior symptoms	1	Secondary	1	184	-0.068	0.101	3	-0.038	0.063	6	-0.190	0.062
Internalizing symptoms	1	Secondary	1	184	-0.093	0.101	3	-0.093	0.101	5	-0.259	0.011

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our Technical Documentation.

	Detailed Monet	ary Benefit Es	timates Per Pa	ırticipant			
Affected outcome:	Resulting benefits:1	Benefits accrue to:					
		Taxpayers	Participants	Others <sup>2</sup>	Indirect <sup>3</sup>	Total	
Public assistance	Public assistance	(\$350)	\$128	\$0	(\$175)	(\$397)	
	Subtotals	(\$350)	\$128	<i>\$0</i>	(\$175)	(\$397)	
From secondary participant							
Externalizing behavior symptoms	Criminal justice system	\$18	\$0	\$36	\$9	\$63	
Externalizing behavior symptoms	Labor market earnings associated with high school graduation	\$54	\$126	\$69	\$0	\$249	
Internalizing symptoms	K-12 grade repetition	\$2	\$0	\$0	\$1	\$3	
Externalizing behavior symptoms	K-12 special education	\$94	\$0	\$0	\$47	\$141	
Externalizing behavior symptoms	Health care associated with externalizing behavior symptoms	\$136	\$39	\$141	\$68	\$384	
Externalizing behavior symptoms	Costs of higher education	(\$10)	(\$9)	(\$3)	(\$5)	(\$27)	
	Subtotals	\$294	\$156	\$243	\$120	\$813	
Program cost	Adjustment for deadweight cost of program	\$0	\$0	\$0	(\$2,077)	(\$2,077)	
Totals		(\$56)	\$284	\$243	(\$2,132)	(\$1,662)	

<sup>&</sup>lt;sup>1</sup>In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

<sup>&</sup>lt;sup>2</sup>"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.

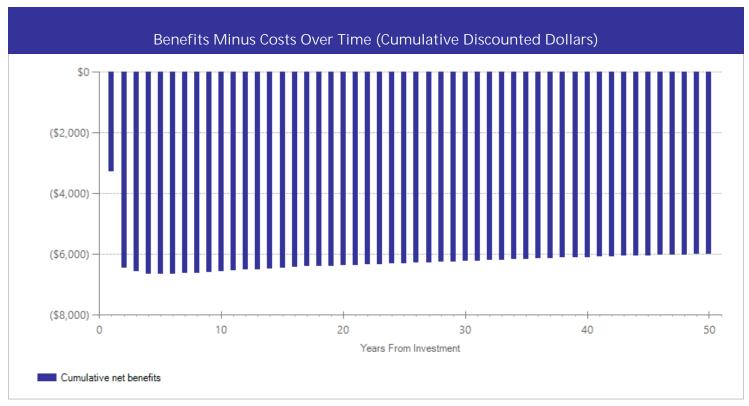
<sup>3&</sup>quot;Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

#### Detailed Annual Cost Estimates Per Participant

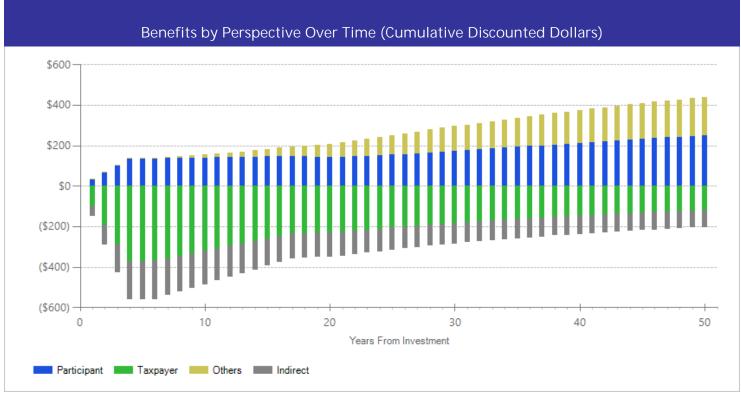
	Annual cost	Year dollars	Summary	
Program costs	\$1,791	2016	Present value of net program costs (in 2022 dollars)	(\$4,154)
Comparison costs	\$0	2016	Cost range (+ or -)	15%

Per-participant cost estimates are based on average costs in the included study. We estimate provider hours including home visiting hours, and supervisory hours; apply the mean hourly wage estimate for Washington State reported by the Bureau of Labor Statistics (July 2017) for the appropriate provider; and increase wages by a factor of 1.441 to account for the cost of employee benefits. The included study averaged 48 home visiting hours, 10.6 training hours, and 12.8 supervisory hours per participant. Information on provider types, caseloads, and training hours retrieved from Fergusson et al. (2005). Evaluation Report Early Start. Christchurch, NZ: Christchurch Healthy and Development Study, Department of Psychological Medicine, Christchurch School of Medicine and Health Sciences.

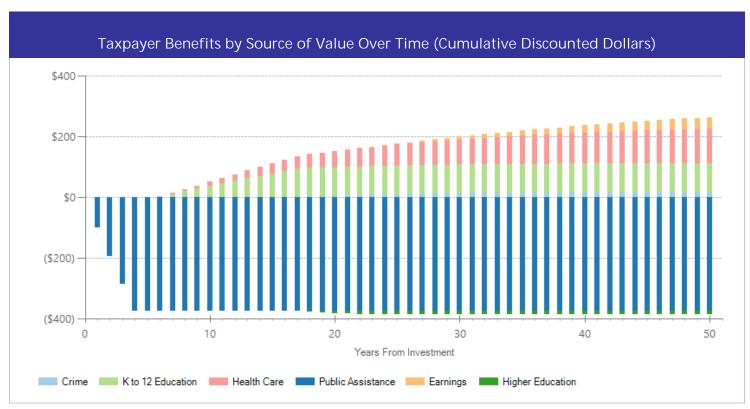
The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment or treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our Technical Documentation.



The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.



The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

## Citations Used in the Meta-Analysis

Fergusson, D.M., Grant, H., Horwood, L.J., & Ridder, E.M. (2005). Randomized trial of the Early Start program of home visitation. *Pediatrics, 116*(6), e803. Fergusson, D.M., Grant, H., Horwood, L.J., & Ridder, E.M. (2006). Randomized trial of the Early Start program of home visitation: Parent and family outcomes. *Pediatrics, 117*(3), 781-786.

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# Washington State Institute for Public Policy

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