Washington State Institute for Public Policy

Promoting First Relationships

Child Welfare

Benefit-cost estimates updated December 2023. Literature review updated June 2021.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For

more detail on our methods, see our Technical Documentation.

Program Description: Promoting First Relationships is a 10-week home visiting program for toddlers and their caregivers who are experiencing adversity. In the studies included here, children were either dependents of the state or alleged victims of child maltreatment. The program aims to strengthen the relationship between parent and child, thereby increasing the child's sense of safety and security. Home visitor therapists focus on increasing sensitive parenting behaviors using consultation and video feedback to observe and support child-caregiver interactions. In the studies used in this analysis, participating families received an average of 9.5 visits.

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Benefits to:			
Taxpayers	\$897	Benefit to cost ratio	\$0.64
Participants	\$423	Benefits minus costs	(\$549)
Others	\$35	Chance the program will produce	
Indirect	(\$362)	benefits greater than the costs	47%
Total benefits	\$993		
Net program cost	(\$1,542)		
Benefits minus cost	(\$549)		

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2022). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our Technical Documentation.

Meta-Analysis of Program Effects												
Outcomes measured	age seo		No. of effect	Treatment N	Adjusted effect sizes and standard errors used in the benefit-cost analysis						Unadjusted effect size (random effects	
			sizes		First time ES is estimated			Second time ES is estimated			model)	
					ES	SE	Age	ES	SE	Age	ES	p-value
Child abuse and neglect	1	Primary	1	124	-0.021	0.337	1	-0.021	0.337	17	-0.058	0.865
Out-of-home placement	1	Primary	1	124	-0.124	0.341	1	-0.124	0.341	17	-0.345	0.316
Permanent placement [^]	1	Primary	1	105	0.057	0.260	2	n/a	n/a	n/a	0.158	0.583
Externalizing behavior symptoms	1	Primary	1	127	-0.099	0.126	1	-0.054	0.079	4	-0.274	0.031
Internalizing symptoms	1	Primary	1	127	-0.039	0.126	1	-0.039	0.126	3	-0.108	0.392
Secure attachment [^]	1	Primary	1	124	0.065	0.256	1	n/a	n/a	n/a	0.182	0.478
Parental stress [^]	27	Secondary	1	124	0.008	0.256	27	n/a	n/a	n/a	0.023	0.929
Supportive parenting [^]	27	Secondary	1	127	0.053	0.126	27	n/a	n/a	n/a	0.147	0.246

[^]WSIPP's benefit-cost model does not monetize this outcome.

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our **Technical Documentation**.

Detailed Monetary Benefit Estimates Per Participant

Affected outcome:

Resulting benefits:¹

Benefits accrue to:

		Taxpayers	Participants	Others ²	Indirect ³	Total
Child abuse and neglect	Criminal justice system	\$14	\$0	\$27	\$7	\$48
Child abuse and neglect	Child abuse and neglect	\$29	\$11	\$0	\$15	\$55
Out-of-home placement	Out-of-home placement	\$616	\$0	\$0	\$308	\$924
Child abuse and neglect	K-12 grade repetition	\$2	\$0	\$0	\$1	\$3
Child abuse and neglect	K-12 special education	\$54	\$0	\$0	\$27	\$82
Child abuse and neglect	Property loss associated with alcohol abuse or dependence	\$0	\$0	\$0	\$0	\$0
Child abuse and neglect	Health care associated with PTSD	\$8	\$2	\$9	\$4	\$23
Child abuse and neglect	Labor market earnings associated with child abuse & neglect	\$171	\$403	\$0	\$0	\$574
Child abuse and neglect	Mortality associated with child abuse and neglect	\$3	\$6	\$0	\$47	\$56
Program cost	Adjustment for deadweight cost	\$0	\$0	\$0	(\$771)	(\$771)
Totals		\$897	\$423	\$35	(\$362)	\$993

¹In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

²"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.

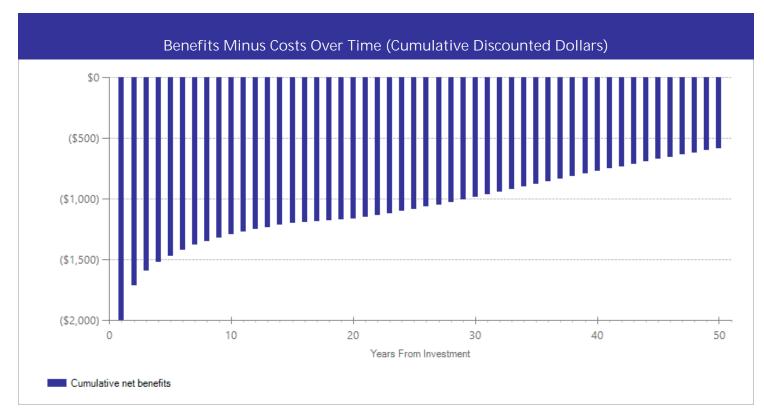
³"Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

Detailed Annual Cost Estimates Per Participant

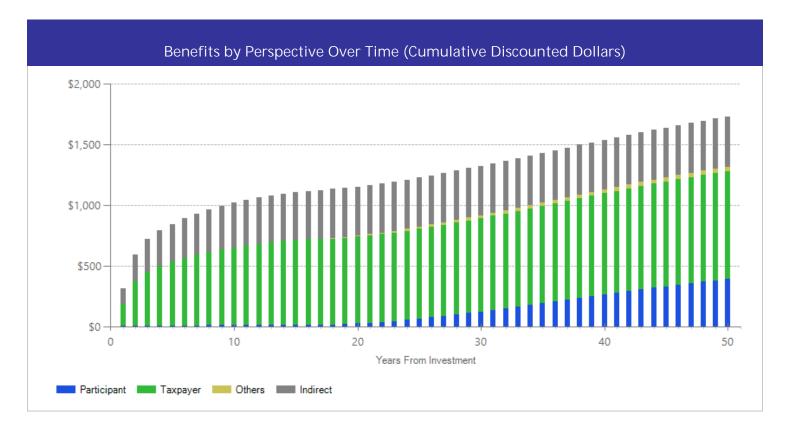
	Annual cost	Year dollars	Summary	
Program costs	\$1,331	2017	Present value of net program costs (in 2022 dollars)	(\$1,542)
Comparison costs	\$0	2017	Cost range (+ or -)	15%

The per participant cost of the program is based on the average number of sessions per family in the included studies (9.5). We apply the reimbursement rate paid by the Department of Children, Youth, and Families (\$138 per session, per fee schedule for Promoting First Relationships, https://www.dcyf.wa.gov/sites/default/files/pdf/PFR-fee.pdf) and add \$20 per case for fidelity monitoring.

The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment or treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our Technical Documentation.



The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.



Taxpayer Benefits by Source of Value Over Time (Cumulative Discounted Dollars)

The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

Citations Used in the Meta-Analysis

- Oxford, M., Hash J., Lohr, J.J., Bleil, M., Flemieng, C., Unutzer, J., & Spieker, S. (2021). Randomized trial of Promoting First Relationships for new mothers who received community mental health services in pregnancy.
- Oxford, M.L., Spieker, S.J., Lohr, M.J., & Fleming, C.B. (J2016). Promoting First Relationships®: Randomized trial of a 10-week home visiting program with families referred to child protective services. *Child Maltreatment*, *21*(4), 267-277.
- Spieker, S.J., Oxford, M.L., & Fleming, C.B. (2014). Permanency outcomes for toddlers in child welfare two years after a randomized trial of a parenting intervention. *Children and Youth Services Review, 44*, 201-206.

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Washington State Institute for Public Policy

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