KINSHIP CARE IN WASHINGTON STATE: Prevalence, Policy, and Needs

Technical Appendix B: Washington State Relative Caregiver Survey Summary of Responses – Final Analysis

Jim Mayfield Annie Pennucci Courtney Lyon

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WASHINGTON STATE RELATIVE CAREGIVER SURVEY

Survey Design and Methods

In March 2002, in collaboration with private stakeholders, three administrative offices within the Department of Social and Health Services (DSHS) conducted a survey of relative caregivers to obtain information regarding the challenges caregivers face and determine which services or policies might alleviate those challenges. The three DSHS agencies are Aging and Adult Services, Economic Services Administration, and Children's Administration.

Children's Home Society of Washington collected and entered survey responses into a computer database. The Institute performed analysis on the 2,425 surveys received.

The survey included questions on the following issues:

- Caregiver characteristics (e.g., age, employment status, gender);
- Characteristics of the care-giving situation (e.g., caregivers' relationship to the children, legal status, number and ages of the children);
- Challenges and needs experienced by kinship caregiver families; and
- What supports or services kinship caregivers currently receive and those they would like to receive.

The survey was distributed to three different groups of caregivers (see Exhibit 1):

- Surveys were distributed to members of support groups during regular meetings (group coordinators were provided copies of the survey through the Relatives as Parents Program (RAPP) network).
- Surveys were mailed to all families headed by relative caregivers who receive a TANF child-only grant.
- Surveys were mailed to all open child welfare cases in which children are placed with relatives

Exhibit 1
Surveys Received by Group

	Support Groups	TANF	Child Welfare	All
Number	263	1,741	384	2,425 ¹
Percent	11%	72%	16%	100%

¹ 37 surveys received (1.5% of the total) were not identified with any of the three groups.

The following exhibits present a summary of responses by survey group. Statistically significant differences between groups are noted by an asterisk (*). Percentages may not add to 100 due to rounding. Following the summary of responses is a copy of the survey.

Respondent Characteristics

Exhibit 2
Age of Caregivers*

	Support Groups	TANF	Child Welfare	All
Average Age*	55.4	53.1	49.5	52.8
Median Age	56	54	50	53

Exhibit 3
Caregiver Ages, by Group

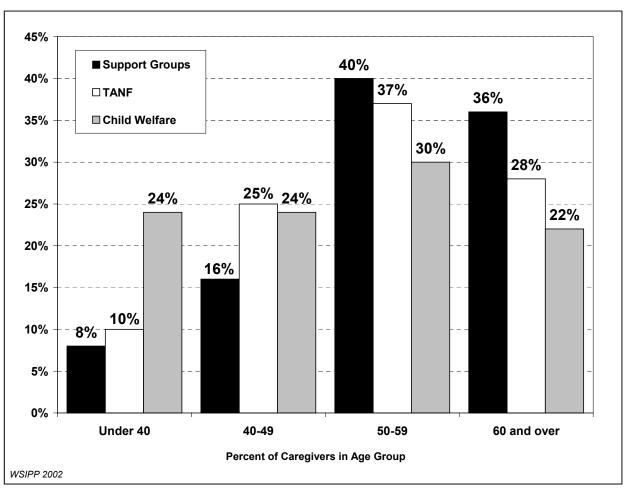


Exhibit 4
Gender of Caregivers

Percentage of respondents who are	Support Groups	TANF	Child Welfare	All
Female	84%	88%	88%	87%
Male	16%	12%	12%	13%

Exhibit 5
Marital Status of Caregivers

Marital Status	Support Groups	TANF	Child Welfare	All
Percent married or with a partner	66%	59%	65%	61%
Single, divorced, separated, or widowed	34%	41%	35%	39%

Exhibit 6
Ethnicity of Caregivers*

Ethnicity	Support Groups	TANF	Child Welfare	All
White	80%	75%	80%	76%
African-American	3%	10%	8%	9%
Native American	16%	8%	9%	9%
Asian/Pacific Islander	1%	3%	1%	2%
Hispanic	0.5%	5%	2%	4%

Exhibit 7
Employment Status of Caregivers

Employment Status	Support Groups	TANF	Child Welfare	All
Not employed (including retirees)	53%	49%	45%	49%
Employed less than 35 hours per week	11%	15%	15%	14%
Employed 36 or more hours per week	36%	37%	41%	37%

Exhibit 8
Income Level of Caregivers*

Income Level	Support Groups	TANF	Child Welfare	All
Percent earning less than \$20,000/year	36%	40%	35%	39%
\$20,000-\$39,999/year	29%	35%	36%	34%
\$40,000-\$59,999/year	22%	16%	18%	17%
\$60,000/year or more	14%	9%	11%	10%

Exhibit 9
Sources of Income for Kinship Care Families*

Income Sources	Support Groups	TANF	Child Welfare	All
State medical assistance for children*	47%	64%	61%	62%
TANF child-only grant*	31%	64%	66%	61%
Wages/Salary	52%	51%	54%	52%
Social Security	30%	27%	21%	26%
DSHS support services*	13%	19%	21%	19%
Child care assistance*	10%	16%	18%	16%
Social Security Disability (SSI)	14%	17%	13%	16%
Pension*	20%	12%	9%	12%
Food stamps*	8%	13%	12%	12%
Child support	6%	6%	7%	6%
TANF family grant	5%	6%	7%	6%
Foster Care payment*	3%	1%	3%	2%
Other supports (open ended)	Most frequently mentioned as "other" sources of support were personal investments/retirement, family/friends, adoption support, and other forms of public assistance (e.g., unemployment payments or veterans' benefits).			

Exhibit 10
DSHS Region of Residence*

DSHS Regions	Support Groups	TANF	Child Welfare	All
Region 1 NE Washington	12%	13%	21%	15%
Region 2 SE Washington	7%	12%	7%	11%
Region 3 Northern Puget Sound	29%	13%	15%	15%
Region 4 King County	10%	18%	20%	17%
Region 5 Pierce/Kitsap Counties	17%	19%	16%	18%
Region 6 Peninsula/SW Washington	26%	25%	20%	24%

Characteristics of Kinship Care Arrangements

Exhibit 11
Number of Children in the Home*

Number of Children	Support Groups	TANF	Child Welfare	All
Median	1	1	2	2
Percent of respondents with one child*	50%	51%	38%	49%
Two children	26%	27%	29%	27%
More than two children	23%	23%	34%	24%

Exhibit 12 Age of Children²

Age of Children	Support Groups	TANF	Child Welfare	All
Average age*	8.5	9.8*	8.6	9.5
Median age	9	10	9	10

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² Approximately 1 percent of respondents indicated they care for a developmentally disabled adult (over age 18). These cases were excluded from the analysis of children's average ages.

Exhibit 13
Children's Ages, by Survey Group

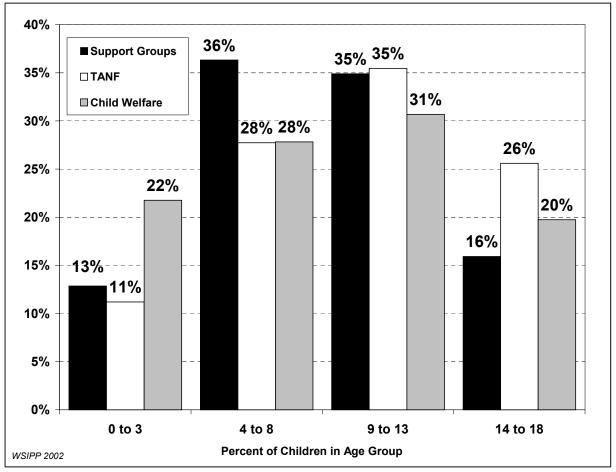


Exhibit 14
Length of Time Caring for Relative Children*

Length of Time	Support Groups	TANF	Child Welfare	All
Average in years*	5.2	6.2	4.2	5.8
Percent 0 to 1 year	13%	14%	34%	17%
2 to 4 years	43%	30%	34%	32%
5 to 9 years	28%	31%	20%	29%
10 or more years	16%	25%	13%	22%

Exhibit 15
Caregiver's Relationship to Children*

Caregiver Relationship	Support Groups	TANF	Child Welfare	All
Grandparent	83%	75%	61%	73%
Aunt/Uncle	8%	18%	27%	18%
Great-Grandparent or Great Aunt/Uncle	4%	5%	7%	5%
Other (e.g., cousin, sibling, family friend)	6%	3%	6%	3%

Exhibit 16 Permanency of Care Giving Arrangement

Permanency of Arrangement	Support Groups	TANF	Child Welfare	All
Definitely permanent	59%	69%	60%	66%
Likely to be permanent	26%	18%	21%	19%
Not likely to be permanent	6%	3%	6%	4%
Unsure	10%	11%	13%	11%

Exhibit 17
Caregiver's Legal Relationship to Child(ren)

Legal Relationship	Support Groups	TANF	Child Welfare	All
Guardian*	37%	59%	62%	57%
Informal Arrangements*	24%	15%	3%	14%
Third Party Custody / Temporary Custody / DSHS Relative Placement	21%	15%	15%	16%
Other Custody Arrangement	1%	3%	0.3%	2%
Relative Foster Care*	2%	1%	7%	2%
Adopted*	8%	2%	7%	4%
Durable Power of Attorney	2%	2%	1%	2%
Other/Unknown	5%	3%	6%	3%

Exhibit 18
Circumstances Leading to Kinship Care Arrangement*

Arrangement Circumstances	Support Groups	TANF	Child Welfare	All
Decision made with DSHS*	9%	13%	50%	18%
Decision made with through the Courts*	29%	27%	32%	28%
Family Decision*	59%	57%	15%	50%
Other	3%	4%	3%	4%

Caregiver Challenges and Support and Service Needs

A series of five questions asked caregivers to indicate what their greatest challenges and needs are, as well as what services they currently receive and which supports would help the most. Responses are summarized below. Differences between survey groups, ethnic groups, regions of the state, and caregiver ages are examined where feasible. Due to multiple answers per question, percentages may exceed 100 when summed.

(1) Greatest challenges: "Which three issues present the greatest challenges related to raising the children who are currently in your care?"

Respondents were asked to limit their "challenges" to three to determine the leading challenges faced by kinship caregivers. They were given the following choices:

- Housing
- Legal problems
- Your own emotional health
- Child care arrangements
- Your own physical health
- Child's emotional health or needs
- Your own relationship with the child's parents

- Lack of access to respite care services
- Child's behavior
- Finances
- Delaying your retirement
- Paying for child's medical care
- Child's relationship with own parents
- Child's education
- Other (please explain):

The three most frequently chosen items were finances (48 percent), child's emotional health (30 percent), and child's behavior (26 percent). Challenges were organized into categories for analysis by group. (Each of the exhibits shows the percentage of respondents who checked one or more of the items within each category).

Other challenges mentioned by caregivers included accessing medical care for children, providing care for special needs children, taking care of their own needs (as well as the children), and navigating DSHS agencies' systems.

Exhibit 19
Greatest Challenges, by Survey Group

	Support Groups	TANF	Child Welfare	All
Financial needs (including housing, delaying retirement, etc.)	60%	63%	68%	64%
Concerns about child	64%	67%	62%	66%
Concerns about self*	50%	40%	33%	40%
Access to respite/child care*	33%	26%	29%	27%
Legal problems*	13%	11%	7%	10%

Exhibit 20
Greatest Challenges, by Ethnicity

	White	African American	Asian	Native American	Hispanic	All
Financial needs	63%	66%	60%	67%	63%	64%
Concerns about child	67%	64%	60%	66%	64%	66%
Concerns about self	40%	38%	44%	42%	45%	41%
Access to respite/child care	28%	26%	19%	26%	22%	28%
Legal problems	11%	8%	6%	10%	3%	10%

Exhibit 21
Greatest Challenges, by DSHS Region

	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	All
Financial needs	63%	63%	64%	64%	63%	63%	63%
Concerns about child*	73%	68%	69%	66%	62%	64%	66%
Concerns about self	38%	39%	42%	41%	41%	42%	41%
Access to respite/ child care	25%	28%	30%	30%	27%	28%	28%
Legal problems*	10%	9%	10%	8%	16%	10%	11%

Exhibit 22 Greatest Challenges, by Age

	Under 40	40-49	50-59	60 and over	All
Financial needs*	70%	57%	64%	65%	64%
Concerns about child*	73%	67%	66%	63%	66%
Concerns about self	35%	42%	41%	41%	41%
Access to respite/ child care*	30%	32%	28%	21%	27%
Legal problems*	9%	14%	11%	8%	10%

(2) Unmet needs: "Which three services or resources could address your greatest unmet needs, but you are not receiving them now?"

Respondents were asked to limit their "unmet needs" to three to determine the largest unmet needs experienced by kinship caregivers. They were given the following choices:

- Legal services and advice
- Counseling for the child
- Parenting classes
- Medical care for the child
- Transportation
- Working with child's school or teachers
- Adequate special education services for the child
- Drug or alcohol treatment services for the child, parent, or yourself

- Information about programs and services available to you
- Recreational and social activities for the child
- Respite care
- Child care or baby sitting
- Finding a support group
- Affordable and adequate housing
- Financial support
- Other (please explain):

The three most frequently chosen needs were information about programs (35 percent), financial support (30 percent), and legal assistance (25 percent). Unmet needs were organized into categories for analysis by group. (Each of the exhibits shows the percentage of respondents who checked one or more items within each category.) Other social services usually involved recreational activities for the children, counseling, support groups, and/or educational assistance.

Respondents noted difficulties obtaining medical, psychiatric, and especially dental care for the children (and sometimes themselves). Many provided comments on their financial needs.

Exhibit 23
Desired Services for Unmet Needs, by Survey Group

	Support Groups	TANF	Child Welfare	All
Financial help (includes housing, medical care, transportation)	43%	45%	42%	44%
Information*	31%	34%	40%	35%
Respite/child care*	42%	27%	34%	30%
Legal help	26%	25%	27%	25%
Other social services* (e.g., counseling, educational assistance, drug/alcohol treatment, etc.)	56%	55%	47%	54%

Exhibit 24Desired Services for Unmet Needs, by Ethnicity

	White	African American	Asian	Native American	Hispanic	All
Financial help*	41%	54%	52%	58%	54%	45%
Information	34%	38%	31%	36%	35%	35%
Respite/child care*	32%	20%	21%	29%	22%	30%
Legal help*	27%	21%	17%	22%	10%	25%
Other social services	53%	56%	64%	59%	56%	54%

Exhibit 25Desired Services for Unmet Needs, by DSHS Region

	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	All
Financial help	45%	47%	45%	48%	39%	44%	44%
Information	37%	35%	38%	36%	33%	31%	35%
Respite/ child care	32%	32%	33%	27%	31%	28%	30%
Legal help*	27%	23%	26%	23%	31%	23%	26%
Other social services	52%	49%	54%	59%	51%	53%	53%

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Exhibit 26
Desired Services for Unmet Needs, by Age

	Under 40	40-49	50-59	60 and over	All
Financial help	48%	43%	43%	46%	45%
Information*	41%	38%	34%	31%	35%
Respite/child care*	30%	33%	32%	25%	30%
Legal help*	30%	32%	24%	20%	25%
Other social services)*	49%	50%	60%	52%	54%

(3) Current supports: "Where do you currently receive help with raising your children?"

Respondents were asked to indicate all sources of help received. They were given the following choices:

- Spouse
- Friends
- Support groups
- Public social services
- Mental health services
- Other relatives

- Private agency
- Religious organizations
- School
- Family Support Center
- Other (please explain):

The most frequently chosen were spouse (47 percent), other relatives (43 percent), and public social services (42 percent). Sources of support were organized into categories for analysis by group. (Each exhibit shows the percentage of respondents who checked one or more of the items within each category.)

Respondents indicated that having children in day care or school can be a big help. Some noted that DSHS has been a source of support. Others reported that they receive no help at all.

Exhibit 27
Current Supports, by Survey Group

	Support Groups	TANF	Child Welfare	All
Spouse, other family, or friends*	72%	73%	81%	74%
Public agencies*	28%	46%	35%	42%
Schools	26%	21%	25%	22%
Support groups*	26%	3%	3%	5%
Private agencies	19%	16%	15%	16%
Mental health agencies	14%	11%	13%	12%

Exhibit 28 Current Supports, by Ethnicity

	White	African American	Asian	Native American	Hispanic	All
Spouse, other family, or friends	75%	69%	65%	70%	72%	74%
Public agencies	42%	41%	50%	35%	52%	42%
Schools*	23%	26%	15%	18%	13%	22%
Support groups*	6%	2%	0%	3%	1%	5%
Private agencies*	16%	25%	25%	12%	11%	16%
Mental health agencies*	13%	7%	10%	8%	3%	12%

Exhibit 29
Current Supports, by DSHS Region

	Region 1	Region 2	Region 3	Region 4	Region 5	Region 6	All
Spouse, other family, or friends	76%	69%	72%	76%	76%	76%	74%
Public agencies	44%	45%	36%	41%	41%	45%	42%
Schools	21%	25%	17%	25%	23%	25%	23%
Support groups	3%	7%	5%	4%	5%	7%	5%
Private agencies*	15%	17%	12%	22%	15%	16%	16%
Mental health agencies	10%	13%	11%	14%	11%	12%	12%

Exhibit 30
Current Supports, by Age*

	Under 40	40-49	50-59	60 and over	All
Spouse, other family, or friends*	83%	77%	77%	65%	74%
Public agencies*	35%	43%	41%	46%	42%
Schools*	19%	19%	25%	25%	23%
Support groups*	2%	3%	6%	7%	5%
Private agencies*	15%	11%	18%	18%	16%
Mental health agencies*	9%	8%	15%	12%	12%

(4) Most helpful supports/services: "What resources or services have been the most helpful to you as a relative raising a child?"

Respondents were given the opportunity to comment on which services have been the most helpful. The percentage of respondents providing comments on particular resources are provided. A sample of 400 responses was selected from the TANF group, and all comments provided by the Support Group (230 of 263 surveys) and Child Welfare (334 of 384 surveys) groups were included in the following analysis for a total of 964 responses.

Exhibit 31

Most Helpful Services Currently Provided, by Survey Group

	Support Groups	TANF	Child Welfare	All
DSHS (financial/medical assistance, case management, other services)	33%	76%	63%	61%
Schools & Daycare (includes Headstart/preschool)	21%	17%	18%	18%
Private Organizations (such as churches/nonprofits)	20%	12%	12%	14%
Family/Friends	11%	7%	9%	9%
Support Groups	27%	2%	2%	8%
Other	2%	3%	11%	6%
None/Self	7%	4%	6%	5%
Courts	1%	1%	3%	2%

(5) Most important changes: "There are a number of services, resources, laws, and policies that affect your ability to care for your children. What do you believe is the <u>single</u> most important thing that needs to change to help you and others in your situation?"

Respondents were asked to limit their responses to a single policy or service to determine which have the highest priority for caregivers. Exhibit 32 categorizes responses. A sample of 400 responses was selected from the TANF group, and all comments provided by the Support Group (N=203 of 263 surveys) and Child Welfare (295 of 384 surveys) groups were included in the following analysis for a total of 898 responses.

Exhibit 32
Most Important Policy and Program Changes, by Survey Group

	Support Groups	TANF	Child Welfare	All
Financial (direct grants or help with housing, transportation, medical care, etc.)	31%	36%	30%	33%
Legal (help with obtaining legal assistance, change in legal status of relative caregivers, etc.)	39%	22%	23%	26%
DSHS (processes should change, caseworkers need training)	10%	15%	21%	16%
Social services (e.g., more support groups, counseling for children and caregivers, drug/alcohol treatment for parents)	13%	16%	14%	15%
Information about services (should be more readily available)	9%	9%	9%	9%
Other (raise public awareness of the issues, miscellaneous.)	10%	11%	13%	11%

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Washington State Relative Caregivers Survey

Your answers to this survey are anonymous! We do not ask for your name. The information will help Washington State policymakers understand the needs and circumstances of those who have taken on the responsibility of raising a relative's child. We appreciate your time and input.

PART	I: Please share about the children you are currently raising.
1.	How many children are you currently raising?
2.	For each child, please tell us his/her age (write 0 if under one year old). 1 st Child's age 5 th Child's age 5 th Child's age 2 nd Child's age 6 th Child's age
3.	Of the children you are raising, how many are not your own biological children?
If you	ext few questions ask about children you are raising for whom you are not the birth parent. are raising more than one such child, please answer by thinking of the child who has been ou the longest.
4.	How many years have you been raising the child who has been with you the longest)? years
5.	What is your relationship with this child? ☐ Grandparent ☐ Aunt/Uncle ☐ Other, please explain: ☐ Great-grandparent ☐ Sister/Brother
6.	What is your legal or formal relationship with the child you have been raising the longest? (Please check only one) Guardian Foster Parent Durable Power of Attorney Other, please explain:
7.	What circumstances led to your raising the child that has been with you the longest? (Please check only one) Family decision Decision made with staff from the Division of Children and Family Services/DSHS Other, please explain:
8.	How likely is it that you will raise this child on a permanent basis?. ☐ not likely ☐ somewhat likely ☐ definitely ☐ don't know

PART II: This part of the survey asks about your needs as a relative caregiver and the needs of the children you are raising.

Please check three issues that present the greatest challenges related to raising the				
children who are currently in your care (please of				
Chinaron mic and camenay in year care (product				
☐ Housing	☐ Child's behavior			
☐ Legal problems	☐ Finances			
☐ Your own emotional health	□ Delaying your retirement			
☐ Child-care arrangements	□ Paying for child's medical care			
☐ Your own physical health	☐ Child's relationship with own parents			
☐ Child's emotional health	☐ Child's schooling			
☐ Your own relationship with the child's parent.				
□ Lack of access to respite care services (som	eone to watch the child to allow a			
temporary break from care giving)				
□ Other, please explain:				
·				
40 77 6 11 1				
The following are services and resources for wh				
being met. Please check the three services or r				
unmet needs regarding the children in your care	(please check <u>only three</u> items).			
□ Legal services and advice	☐ Child care or baby sitting			
□ Counseling for your child	☐ Finding a support group for yourself			
□ Parenting classes	□ Affordable and adequate housing			
☐ Medical care for the child	☐ Financial support			
☐ Transportation	- I mandar support			
☐ Working with child's school or teachers				
	abild			
☐ Adequate special education service for your				
☐ Drug or alcohol treatment services for your o	·			
☐ Information about programs and services av				
☐ Recreational and social activities for the child				
☐ Respite care (someone to watch the child to	allow a temporary break from care			
giving)				
☐ Other, please explain:				
11 Where do you currently receive help with reising	your children? (Please shock all that			
11. Where do you currently receive help with raising	your children? (Flease check all that			
apply)				
Chausa				
☐ Spouse	□ Other relatives			
□ Friends	□ Private agency			
☐ Support groups	□ Religious organizations			
☐ Public social services (state, county, or city)	□ School			
☐ Mental health services	□ Family Support Center			
☐ Other, please explain:				
·				

12. What resources and/or services have been the mos a child?	t helpful to you as a relative raising
13. There are a number of services, resources, laws, ar care for your children. What do you believe is the si needs to change to help you and others in your situ	ngle most important thing that
PART III: Your name is not on this survey and the infor	mation you provide is anonymous
The following questions are optional. However, this in Please tell us about yourself.	
14. Choose the category that best describes your curre	nt situation:
☐ Married ☐ With a Partner	
☐ Single ☐ Widowed	
☐ Divorced ☐ Separated	
15. Are you employed? □ Yes □ No If yes, approxir each week?/week	
16. Including yourself, how many over age 18 persons of	
How many under age 18 persons currently live in yo	
How many of these persons do you financially supp	ort?
17. In which county do you live?	
18. What is your age?	
19. □ Male □ Female	
20. Which of these groups best describes your national	•
□ Caucasian □ Native	
☐ African American ☐ Hispani	
	Please specify:
21. Are you currently receiving income or income assist sources? (check all that apply)	ance from any or the following
□ Wages, Salary (yours or your spouse's)	
□ Social Security	
□ Social Security Disability (SSI) Payments	
□ Pension□ Child Support	
 □ Non-Needy Relative TANF grant ("child-only gra 	nt")
□ Foster Care Parent payment	iit)
☐ TANF grant for yourself and children	
□ Food Stamps	
☐ State medical assistance for your child(ren)	
 Child Care Assistance (Working Connections Ch 	
 Support services provided by the Division of Chi Other please explain: 	ldren and Family Services/DSHS

22. What is your total annual househo	22. What is your total annual household income from all sources?				
□ Less than \$5,000	□ \$5,000 to \$9,999urces				
□ \$10,000 to \$19,999	□ \$20,000 to \$29,999				
□ \$30,000 to \$39,999	□ \$40,000 to \$49,999				
□ \$50,000 to \$59,999	□ \$60,000 to \$69,999				
□ \$70,000+					
23. What other comments would you I	ike to share?				

Thank you for participating in this survey!